EU FIRE SAFETY GUIDE

THE 7 LAYERS OF FIRE SAFETY IN BUILDINGS
INTRODUCTION

Over the past decades, Europe has achieved substantial improvements in fire safety thanks to the continuous adjustment and implementation of fire safety strategies.

As a result of comprehensive approaches, fire fatalities have fallen by 65% in Europe over the last 30 years.

-65% FATALITIES OVER THE LAST 30 YEARS

However, more needs to be done as fire safety in buildings remains a major societal issue. According to statistics, it is estimated that, in Europe, around 5000 people a year are killed due to building fires.
All actors involved should intensify their efforts in finding and implementing effective solutions. According to the subsidiarity principle, fire safety is a national competence, but the European Union (EU) also has a role to play.

In 2017, it established the EU Fire Information Exchange Platform (FIEP) to enhance cooperation among Member States, as well as to facilitate the exchange of information with stakeholders, identifying five priority areas: statistics, fire prevention, innovation in products and applications including high-rise buildings, experience from fire accidents and fire engineering.

Most of the fatalities from fire happen in residential fires that are preventable. To achieve this, fire safety in buildings requires a holistic approach from preventing the start of any fire to containing and extinguishing it. In this guide, we present the seven layers of fire safety that must be considered in order to protect citizens and buildings, and how each of these can be improved.
First, the start of a fire should be prevented. Understanding the causes and risk factors of this is the starting point for informing effective prevention efforts via technical and human related measures.

Fire Safety Facts

The main causes of accidental fires in Europe are smoking, electrical faults, cooking and carelessness with sources of ignition, such as matches or candles.

Most fatal residential fires ignite upholstered furniture, beds, mattresses and textiles, including clothes, and start in the living room, followed by the bedroom and kitchen*.

Construction products which might be exposed to an initiating fire are subject to “reaction to fire” performance requirements based on the Euroclass system.

Best practices

Estonia updated its approach to fire safety in 2006 to include systematic prevention. Since then, the number of fire accidents has seen a three-fold reduction.

Finland organises a Fire Safety Week each year, including a ‘Day at the Fire Station’ family event, where important fire safety skills can be learned.

*In 2018 the European Fire Safety Alliance presented a first report on fatal residential fires in Europe.
What can be done?

- **Improve the collection of statistics** looking at the main causes and risk factors for fires in buildings. In 2018, the European Parliament adopted a pilot project with that purpose.

- Address the key areas of concern with specific products. For example, electrical safety requires high product standards, effective market surveillance and regular inspections. **The EU Rapid Alert system (RAPEX)** identifies, among other things, risky product appliances which must be removed from the market.

- Support awareness and education initiatives which are very important and effective. For example, the Erasmus+ funded project ‘BFireSafe@School’ aims to increase fire safety awareness for pupils and teachers in secondary schools across Europe.
When a fire occurs despite prevention measures, it is **important to detect it as early as possible to give building occupants sufficient time to react**, including safe evacuation and early fire extinction.

**Fire Safety Facts**

Smoke will not wake you up in time in case of a fire at night, only smoke alarms and detectors will. These are vital in allowing timely evacuation.

The installation of smoke alarms inside each bedroom, outside each sleeping area and on every level of the entire residential building is recommended. In larger buildings, alarms must ideally be interconnected to alert all building occupants.

**Best practices**

Smoke alarms are mandatory in residential housing in **Norway, Denmark, Sweden, Finland, Estonia, the United Kingdom, the Netherlands, France, Ireland, Austria, Belgium and Germany**.

Smoke Alarm Day in **Nordic countries** promotes the regular checking of smoke alarms.

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*The type and extent of requirements vary across countries and regions.*
What can be done?

Building occupants need to make sure that smoke alarms are properly placed, are in sufficient number, and function correctly. In several countries and regions, specific awareness campaigns are organised by the fire services, and smoke detectors are distributed or installed for the most vulnerable people.

The European Parliament can support the work at national level by advocating for the extended use of smoke alarms throughout Europe and by recognising the role of fire services in awareness and prevention efforts.
When a fire occurs, it can be stopped within the first minutes by a manual extinguisher or by automatic sprinklers. Sprinklers are activated automatically by heat and only at the place where the fire occurs.

Fire Safety Facts

96% of fires in sprinkler-protected buildings are controlled or extinguished by the system on the premises.

Evidence shows that while sprinklers are primarily intended to contain or control fires, they can also be instrumental in saving the lives of people in the room of the fire’s origin.

Best practices

Automatic Fire Suppression Systems are required in all residential homes in Wales and in residential buildings above two storeys in Norway.
Different types of sprinklers are available, including portable and temporary units that can be installed without the need for pipework to be constructed, and which can, for example, be useful for people staying at home and who are less able to evacuate, such as elderly or disabled people.

What can be done?

口服 Promoting a wider use of automatic suppression systems (especially for higher risk buildings and more vulnerable people) is key to further reducing fatal fires.

口服 The EU can support efforts through dedicated EU funding.
EVACUATION

If a fire starts and cannot be stopped immediately, **safe evacuation of a building’s occupants is the first priority**. Having access to **good escape routes which are well-lit, short and smoke-free**, and knowing about them, is essential. Therefore, escape routes should be included in building design as **part of a holistic approach to fire safety**.

Fire Safety Facts

The target time for evacuating a building in case of fire varies depending on the size of the building.

**Blocked or cluttered escape routes can be a major issue.**
Best practices

**Slovenia** developed a campaign to give citizens *information* and *recommendations* on timely evacuation planning in case of fire.

**The Frankfurt Fire Brigade** organises safety checks of high-rise buildings as well as evacuation drills.

In many building regulations, methods of keeping escape ways smoke free are defined. This can be achieved through smoke release or smoke extraction, as well as compartmentation.

What can be done?

- **European regulations** already lay down minimum requirements for the provision of safety signs at work, including for emergency escape routes.

- In residential buildings, *individuals need to know their evacuation plan* and practice *evacuation exercises*. This can be supported at the EU-level through awareness and *education campaigns* in all languages.

- Specific strategies should be developed for more *vulnerable groups* such as the *elderly* or disabled people.
Fire compartmentation will ensure a fire and its smoke are contained in the compartment of origin and do not spread to other rooms. It also aims to protect safe escape ways such as corridors and stairs.

Physical barriers will achieve compartmentation, and these include fire walls and floors, fire doors and the fireproof sealing of joints and penetrations.

In case of a rapid fire spread on a façade, the compartmentation strategy might be jeopardised.

Fire Safety Facts

The EU’s Construction Products Regulation (CPR) enables a common test and classification methodology for construction products regarding their reaction or resistance to fire, and for communicating their performance.

It allows Member States to define national performance requirements for specific applications, including for the purpose of compartmentation.
Best practices

The Frankfurt Fire Brigade organises the regular inspection of high-rise buildings where it checks that compartmentation is not compromised by faults in fire doors or unsealed penetrations through walls.

Several countries (the United Kingdom, Ireland, Germany, France, Sweden, Norway, Denmark, Austria, Poland, the Czech Republic and Slovakia) use large scale tests for façade systems, which is the best way to ensure that a façade system will not jeopardise the compartmentation strategy.

What can be done?

- Building codes and enforcement are a national competence. Highlighting best practices in enforcement and recognising the role of fire services in the inspection of buildings can be a role for the EU.

- The EU provides national authorities with harmonised standards for products developed by the European Committee for Standardization (CEN). A harmonised EU testing and classification method for façade systems is also in development.
In case of a large fire, the structural safety of the building needs to be ensured so that it will not collapse on occupants or firefighters.

**Fire Safety Facts**

Structural fire testing relies on the use of the standard fire resistance test (i.e. furnace test) on structural elements and assemblies.

Fire safe structures are not only a matter of material combustibility. Current knowledge allows for the design of fire safe structures in concrete and steel, as well as in wood, composites and elements with combustible products.
Best practices

The Eurocodes – a set of European standards for the design of buildings and other civil engineering works – are a reference in, and outside, Europe for the design of structures that consider fire and seismic safety.

What can be done?

- Additional engineering methods based on experimental studies can be used to improve the understanding of the fire performance of structural systems during real fires.
- The EU can support the work done by the Fire Information Exchange Platform (FIEP) which is exploring the feasibility of developing EU Fire Safety Engineering standards and qualifications.
When a fire occurs, the fire services should arrive as soon as possible to evacuate the occupants, fight the fire and prevent any further spread.

Fire Safety Facts

IN THE EU

277,000 FULL-TIME FIREFIGHTERS + 331,000 RETAINED FIREFIGHTERS + 2 MILLION VOLUNTARY FIREFIGHTERS

Best practices

112 is the European emergency number available all over Europe. It is celebrated annually on 11 February through the European 112 Day to raise awareness about its advantages and the role of emergency services.
In Germany, a specific guideline for high-rise apartment buildings requests building design to integrate specific firefighting facilities which allow for a faster reaction, such as a specific water supply or firefighting elevators.

What can be done?

- Firefighting requires state of the art equipment, training and knowledge. Research, knowledge sharing, and training can be further organised and supported at the EU level via the Fire Information Exchange Platform (FIEP) or specific funding programmes.

- Learning from fire accidents is key. The EU could promote the creation of a permanent forum of experts analysing the causes of fire and the sharing of fire safety strategies based on the ongoing work of the European Commission’s Fire Information Exchange Platform (FIEP).
THE MODERN BUILDING ALLIANCE

The Modern Building Alliance is an alliance of trade associations and companies representing the plastics industry in the construction sector.

**Our mission is to support the EU in ensuring safe and sustainable construction**

Plastics are increasingly used in building and construction applications to make our buildings more sustainable, from window frames and durable pipes to state-of-the-art insulation solutions.

An essential pillar of our cause is the ambition for greater fire safety across the construction industry. It is a key driver of our product design and manufacturing: improving the fire safety of buildings is a joint responsibility of the whole value chain involved in building and construction.

That’s why, by engaging with policy makers and stakeholders, we are committed to supporting the EU in ensuring safe and sustainable construction for people across Europe.

**Our members (in 2019)**
REFERENCES AND ADDITIONAL INFORMATION

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